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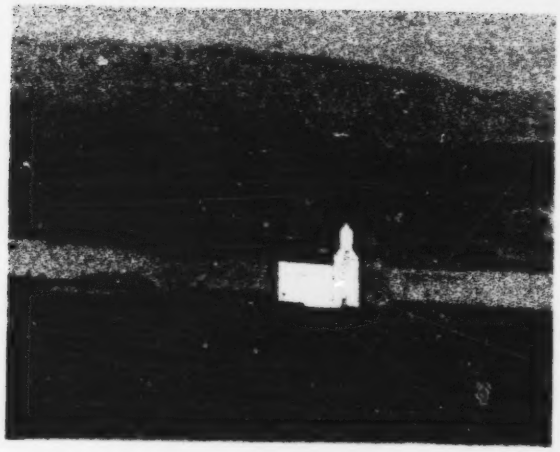

ANNUAL REPORT 1981/1982

Alberta

LETTERS OF TRANSMITTAL

Alberta

TOURISM AND SMALL BUSINESS

403/427-3162

Office of
the Minister

104 Legislative Building
Edmonton, Alberta, Canada
T5K 2B6

September 15, 1982

To His Honour
Frank Lynch-Staunton
Lieutenant-Governor of the
Province of Alberta

Sir:

The undersigned has the honour to transmit herewith, the Eighteenth Annual Report of the Northern Alberta Development Council.

Respectfully submitted,

Hon. J. Allen Adair
Minister Responsible for the
Northern Alberta Development Council

Alberta

NORTHERN ALBERTA
DEVELOPMENT COUNCIL

403/624-6274

2nd Floor, Provincial Building
9621 - 96 Avenue
Postal Bag 900-14
Peace River, Alberta, Canada
T0H 2X0

September 15, 1982

Hon. J. Allen Adair
Minister Responsible for the
Northern Alberta Development Council

Sir:

The undersigned has the honour to transmit herewith, the Eighteenth Annual Report of the Northern Alberta Development Council.

Respectfully submitted,

Elmer Borstad

Elmer E. Borstad, M.L.A.
Chairman

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STATEMENT OF THE CHAIRMAN

Elmer E. Borstad, M.L.A.,
Chairman,
Northern Alberta Development Council

The eighteenth annual report of the Northern Alberta Development Council covers a year in which various world and Canadian events had a considerable effect on the economic climate of northern Alberta. The slowdown in the pace of development saw the Council strengthen its public information, monitoring and coordinating functions to assist northerners in a time of readjustment.

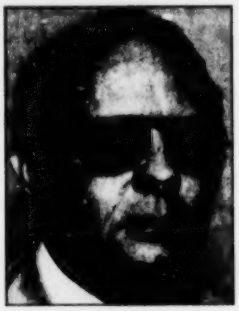
Public meetings held in Grand Centre, High Level, Rycroft, Athabasca, Peace River, Falher and St. Paul resulted in the receipt of 169 briefs. Special meetings were also held in Janvier and Conklin, and the High Level meeting was the culmination of a major regional visit to all communities in the area. Considerable Council effort was expended in following up the ideas and concerns expressed by the various residents and community organizations. A significant number of practical research and development efforts were undertaken in the past year and a major review and analysis of all briefs received since 1974 was completed.

Additionally during 1981/82, Council held important seminars focussing on northern transportation and a review of northern research. Major activities were also initiated in preparation for a concentrated review of adult education and training in northern Alberta. Program reviews and the provision of advice towards a proposed extension of the Alberta North Agreement also occupied considerable Council time.

Near the end of the year, two new members were appointed to Council and we all look forward to continuing our "grass roots" efforts on behalf of northern Albertans.

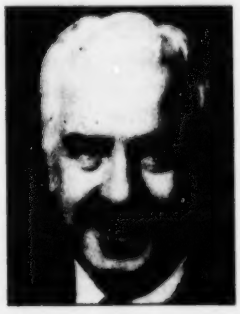
NORTHERN ALBERTA DEVELOPMENT COUNCIL

THE NORTHERN ALBERTA DEVELOPMENT COUNCIL 1981/82

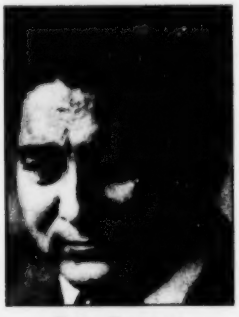


Elmer Borstad, M.L.A.
Chairman
Grande Prairie

Hon. J.A. Adair
Minister Responsible for
Northern Development
Peace River



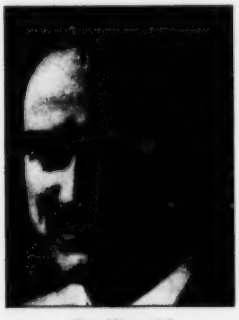
Barbara Wilkinson
Vice Chairman Athabasca



Peter Erasmus
McRae

Walter Holowack
Grande Cache

Christina Jones
McLennan



Jim Kincaid
Fairview

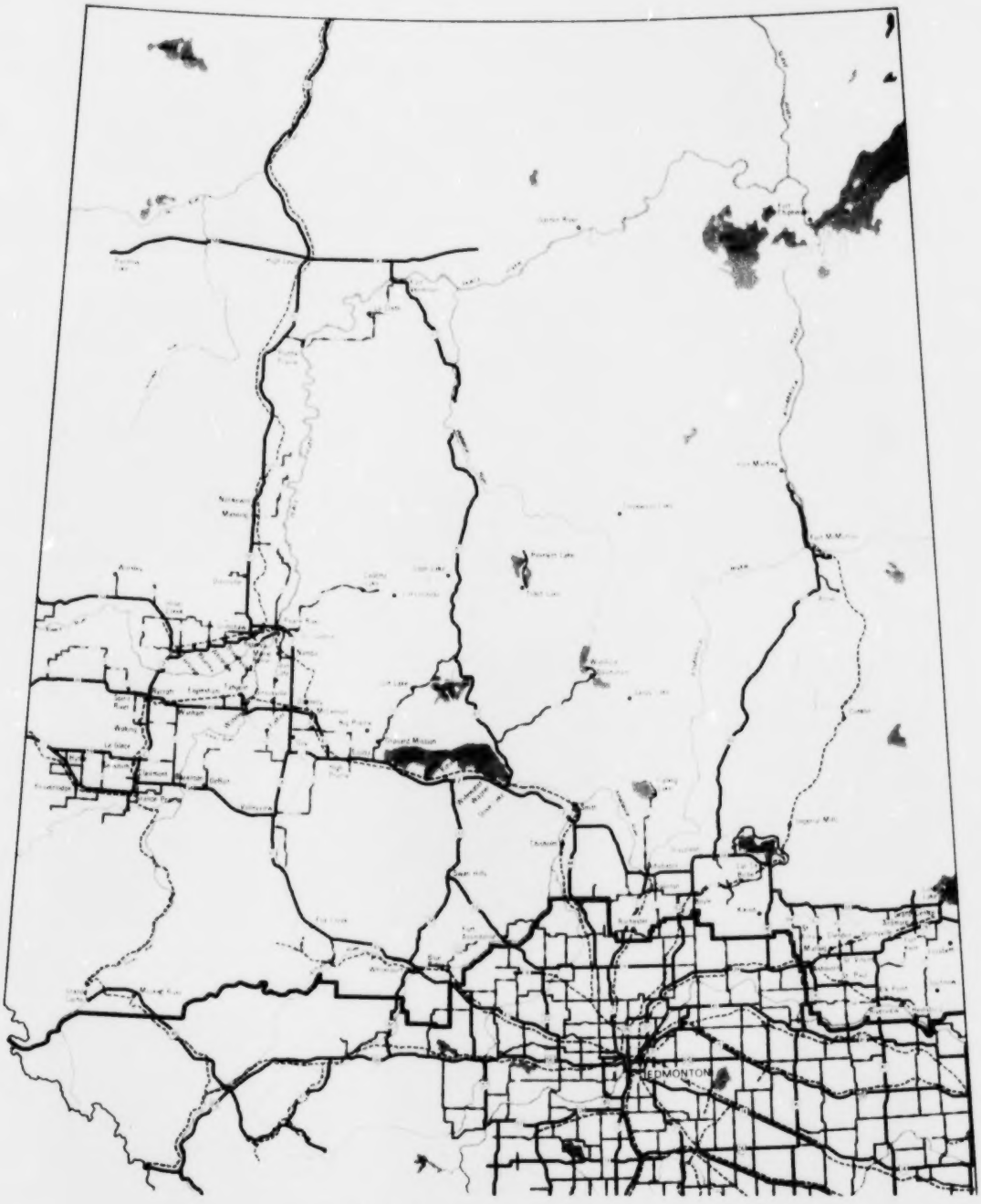
Romeo Lauzon
La Corey

Barry Lazoruk
Rycroft

Dick Upham
Ashmont

Norm Weiss, M.L.A.
Lac La Biche - McMurray

NORTHERN ALBERTA DEVELOPMENT COUNCIL AREA OF JURISDICTION



NORTHERN ALBERTA DEVELOPMENT COUNCIL AREA

COMMUNITIES WITH POPULATION OVER 50 (1976 CANADA CENSUS)

PRIMARY HIGHWAY

SECONDARY ROAD

RAILWAY

Produced by the Alberta Bureau of Surveying and Mapping

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GENERAL OBJECTIVES

The Northern Alberta Development Council was initially created in 1963 as a five-member advisory body to the provincial government. It was enlarged in 1973 to a membership of ten, and currently consists of eight private citizens appointed on the basis of public nominations and two elected Members of the Legislative Assembly.

Through its own Act, the Northern Alberta Development Council is charged with the responsibility to "investigate, monitor, evaluate, plan and promote practical measures to foster and advance general development in northern Alberta and to advise the government thereon." The Act makes specific reference to social and economic development, the development of communities and service delivery, and the development of government services and programs.

The Council, at present, has a full-time M.L.A. Chairman and reports to the Executive Council through the Minister of Tourism and Small Business, responsible for Northern Development.

The Council's primary role is to provide government with a northern point of view on a wide range of issues, supplementing and complementing the perspectives of northern M.L.A.s. A major objective of Council since 1973 has been to increase the amount of public participation in the planning and design of delivery systems for various government services in northern Alberta.

The general purposes that Council wishes to promote are:

- to increase economic opportunities within northern Alberta so that young people will not be compelled to leave;
- to enhance the viability of traditional northern small town and rural life;
- to support the desires of disadvantaged people in northern Alberta for a fair share in the wealth and potential of the area; and
- to support the desires of various cultural and ethnic groups within northern Alberta for maintenance of their distinctive heritage.

Through regularly scheduled public meetings and sponsorship of major conferences and seminars, the Council serves as a forum to which residents can express their ideas and concerns regarding development of the north. In addition to receiving briefs at public meetings, the Council can initiate research into particular opportunities or needs and often pursues, on behalf of northern residents, efforts toward the development of new programs or coordination of the existing delivery.

The information service provided through the response to briefs received from the public results in the initiation of most Council activities. The general pattern starts with the presentation of a brief at a public meeting or receipt of a written submission addressed to the Chairman of the Council. Based on this expression of interest or concern, the Council initiates an inquiry to the appropriate government agency to determine its position. The reaction is then discussed by the members of the Council and an agreed-upon response is forwarded to the person who presented the brief. Often, further follow-up is required to clarify the response or to try to convince the department concerned to re-evaluate its position.

Over half of the briefs presented to the Northern Alberta Development Council since 1973 have resulted in a positive response. A detailed analysis of current brief status is presented later in this report.

Issues considered by the Northern Alberta Development Council during the year under review were many, including agriculture, resource development, transportation, infrastructure systems, housing, health services, recreation costs, local government concerns, education and training.

During April and May of 1981, Northern Transportation Reviews were held in Fairview and Bonnyville to facilitate additional municipality and community organization input into current and future plans of Alberta Transportation. In June, the Council sponsored a Research Review Seminar which brought together 85 knowledgeable people from government departments, industry and northern communities to review forty research papers which the N.A.D.C. has prepared or sponsored in recent years.

The Northern Alberta Development Council serves as a catalyst, assisting departments of government responsible for the implementation of changes and service improvements. The Council's role has provided a better two-way flow of information, resulting in a marked improvement in the service delivery mechanisms for all northern Albertans.

NORTHERN ALBERTA DEVELOPMENT COUNCIL ACTIVITIES

BRIEFS

During 1981-82, the Northern Alberta Development Council held seven public meetings: at Grand Centre in May, High Level in July, Rycroft in September, Athabasca in October, Peace River in November, Falher in December, and St. Paul in February. Visitations were also made to the communities of Janvier and Conklin in early May. Five other regular monthly meetings were held along with a number of workshops and special activities.

One hundred and sixty-nine briefs were received from groups and individuals in attendance at the public meetings. Each brief submitted was reviewed by Council to determine a course of action and forwarded to various departments and agencies of government for consideration and comment. Departmental responses were then reviewed by Council, and a decision made as to whether or not the department's position and/or proposed action was appropriate. If the departmental response was felt to be inappropriate, the Council directed the Northern Development Branch to further clarify the issue through Branch-directed research, or to undertake discussions with the responsible officials in order to achieve the necessary action. At times, coordination of the efforts of a number of departments of government was required. Brief originators were advised of progress made on each of the ideas or concerns expressed in their submissions.

The results achieved by the Council varied greatly from brief to brief. In the majority of instances the concerns raised were either totally or partially resolved. In some cases, the Council and Branch are continuing to work towards a practical solution which is acceptable to all involved. The current status of any of the briefs submitted to Council since its re-organization in 1973 is available from the Northern Development Branch in Peace River.

Briefs Received — 1981/82

During the year 169 briefs were received from Beaverlodge, Peace River, Athabasca, Grande Cache, Spirit River, Janvier, Conklin, Fort Chipewyan, Smith, Grand Centre, Bonnyville, Calling Lake, Cold Lake, Sputinow, Medley, Elizabeth, Caslan, Hythe, Peerless Lake, McLennan, High Prairie, High Level, La Crete, Paddle Prairie, Little Red River, Rainbow Lake, Fort Vermilion, Assumption, Cleardale, Zama, Rycroft, Fairview, Bay Tree, Valleyview, Plamondon, Lac La Biche, Faust, Wandering River, Boyle, Grimshaw, Saddle Lake, Hotchkiss, Worsley, Jean Cote, Whitecourt, Judah, Brownvale, Falher, Eaglesham, Donnelly, Berwyn, Grande Prairie, Wembley, St. Paul and Elk Point. Copies of the briefs and responses are available from the Northern Development Branch in Peace River.

ANALYSIS OF BRIEFS, 1974-81

As part of a major operational review during 1981/82, the Council initiated an indepth analysis of all the briefs received since its re-organization in 1973. During the slightly more than seven year period (January 1, 1974 to March 31, 1981), the Northern Alberta Development Council held 41 public meetings and received 585 briefs. The 585 briefs produced 801 issues which were followed up by the Council and staff.

The brief analysis initially involved determining what types of organizations had submitted briefs, which regions the briefs originated from, and whether Council found them viable for further action. Each issue identified within the briefs was then analyzed by topic, initial response, type of Council action undertaken, and its current status as of December, 1981. Finally, significant characteristics were cross-referenced and further reviewed.

The major findings of the brief analysis were:

- Originators
  - — an average of 14 briefs were received per meeting
  - — 45% of the briefs were submitted by community groups and organizations
  - — 21% of the briefs were submitted by municipal governments
  - — 16% of the briefs were submitted by agencies

- Regions
  - — briefs originated from all across northern Alberta
  - — 20% originated from the Lac La Biche/St. Paul/ Bonnyville region
  - — 15% originated from the High Prairie/Slave Lake region
  - — 14% originated from the High Level region

- Viability
  - — generally, the Council accepted virtually all briefs as actionable or viable for further follow-up (91%)
  - — 6% were received for information purposes only
  - — 3% were deemed non-actionable

- Topics
  - — 1.5 issues were raised per brief
  - — the issues covered a wide range of topics and varied in detail and complexity

— 22% of the issues dealt with transportation
— 11% of the issues dealt with health and social services
— 11% of the issues dealt with utilities and water and sewer
— 10% of the issues dealt with recreation, parks and tourism
— 8% of the issues dealt with economic development
— 7% of the issues dealt with education

- Initial Response
  — 33% of the presentors received an initial response of "positive action"
  — 38% of the presentors received an initial response of "under consideration"
  — 29% of the presentors received an initial response of "negative"
  — proportions tended to remain constant over the seven year period
  — the success rate per issue was fairly uniform across all regions

- Further Council Action
  — 32% of the briefs received detailed NADC follow-up
  — 68% of the briefs were circulated to government departments for comment and follow-up
  — 44% of the briefs receiving further Council action involved a specific NADC recommendation to government
  — 43% of the briefs receiving further Council action involved extensive NADC research and liaison activities
  — 7% of the briefs receiving further Council action involved gap-filling grants
  — the highest amount of follow-up activity occurred in the Lac La Biche/St. Paul/Bonnyville region (22%), High Level region (19%), Fort McMurray region (15%) and High Prairie/Slave Lake region (13%)

- Current Status (December, 1981)
  — issues receiving "positive action" increased to 60%
  — "under consideration" issues declined to 10%
  — issues receiving a "negative" response remained at 30%
  — issues receiving positive action were fairly consistent across the regions
  — 84% of the water and sewer issues received a positive response
  — 70% of the transportation issues received a positive response
  — 67% of the education, health and social services issues received a positive response
  — in normal circulation of issues to various departments, 56% over time received a positive response
  — where further Council action was undertaken, 71% eventual positive response was achieved

RESEARCH AND COORDINATION

A number of issues brought to the attention of the Northern Alberta Development Council required intensive background work and follow-up activities. As a result, the Council initiated a number of major research projects and efforts directed at coordination or modification of the delivery of government services in a number of areas.

Major Council activities in 1981/82 included:

- a detailed meeting with the McNeil Committee reviewing the operations of Northland School Division
- a review of recreation funding needs
- co-sponsorship of the international Human Side of Energy Conference held at the University of Alberta in August of 1981
- participation in the Wood Buffalo Park review by Parks Canada
- further follow-up with Social Services & Community Health regarding Health Needs Study
- hosting the I.D.23 Growth Study workshop and intensively visiting regional communities
- initiation of a review of fire prevention needs in northern Alberta
- preparation of a background paper on drainage and erosion problems
- a special Council presentation to the Clifford E. Lee Foundation in recognition of its charitable work in northern Alberta
- a meeting with the Association of Peace Country Mayors and Municipalities at Rycroft to discuss mutual concerns
- a meeting with the Peace River Regional Planning Commission and detailed follow-up analysis regarding draft new Regional Plan
- participation in a July government mission to the Northwest Territories
- support for the Athabasca and Slave Lake Community Assessment Studies
- review and recommendations regarding Workers' Compensation Board changes
- initiation of major background analysis and coordination activities regarding manpower turnover, adult education and training, community profiles and alcoholism strategies

- input into a number of interdepartmental committees in such areas as vocational training, water and sewer delivery, social employment programming, resource development, equalized assessment, daycare, second channel television and infrastructure provision in remote communities.

NORTHERN TRANSPORTATION REVIEW

In the year under review, the Northern Alberta Development Council undertook a major review of northern transportation needs and progress to date. Council has long seen transportation services as vital to the ongoing development of Alberta's north. In past years nearly one quarter of the briefs received at public meetings across the north have dealt with transportation concerns.

In December of 1976, the Council held its initial Northern Transportation Seminar in Grande Prairie when Alberta Transportation was first beginning its major decentralization program. To reflect the importance northerners place on this issue, the Council has continued to spend a significant amount of time deliberating highway, resource road, bridge, rail and airport concerns. Many of its recommendations to the Provincial Cabinet have placed a high priority on transportation development and the Council has had an excellent ongoing dialogue with Alberta Transportation.

The 1981 Transportation Review was centred around two regional meetings held in Fairview on April 19, 1981 and in Bonnyville on May 27, 1981. Outlined at the two sessions were a statistical review, Alberta Transportation's commitments for 1981/82 and a summary of long range plans. The workshops allowed northern municipalities and organizations additional input into current and future planning. An important part of each workshop involved a wide-ranging question and answer period conducted by senior officials of Alberta Transportation.

At the Seminar dinner, the Council praised the department for the excellent progress made in the last five years to meet the needs of northern Alberta. Mr. Borstad also indicated that Alberta Transportation's decentralization of decision-making and responsiveness to local concerns is highly commendable.

All of the needs and major concerns voiced by the community delegates at Fairview and Bonnyville are summarized in a Northern Transportation Review Report available from the Northern Development Branch, Alberta Tourism & Small Business, Bag 900-14, Peace River, T0H 2X0.

RESEARCH REVIEW SEMINAR

One of the many ways the Northern Alberta Development Council attempts to achieve its objective of providing advice to the Provincial Government, is to carry out relevant, practically-oriented research. Over the past six years the Council has conducted or sponsored some forty studies examining a wide variety of topics of concern to northerners. In an effort to assure that the public and various government agencies were kept aware of this vast quantity of work, the Council hosted a Research Review Seminar on June 16-18, 1981 in Peace River.

The Council was very pleased with the process of "laying out on the table" the results and implications of the completed research. A large number of knowledgeable people from government departments, industry, and northern communities participated in the review and shared their expertise with each other. During its subsequent deliberations, the Council determined that three dominant themes emerged from the Seminar.

The first theme related to increasing the participation and involvement of communities in the research process. Participants felt that greater caution and sensitivity were necessary on the part of most researchers when dealing with northern communities. The second theme dealt with the need to improve the mechanisms for collecting and cataloguing research results. Delegates called for the development of a clearing-house or central registry for northern research. Thirdly, was recognition of the need to disseminate research results as widely as possible. Delegates felt this should be done as soon as possible after research projects were completed and that users, interested organizations, and those who participated in the research should be given full access to the final product, wherever possible.

As follow-up to the Research Review Seminar, the Northern Alberta Development Council is preparing a set of guidelines for use of consultants and communities in conducting research in northern Alberta and is contemplating the development of a central registry of research in northern Alberta.

A printed Seminar Report is available from the Northern Development Branch.

STUDENT BURSARY PROGRAM

Created in 1974, the Northern Alberta Development Council Student Bursary Program is designed to encourage young people to obtain technical training or professional qualifications that are in high demand in northern areas of the province.

Students assisted through the program are obligated to work in northern Alberta, preferably in remote and isolated locations, for at least one year for each year of bursary support received.

The Bursary Program is administered by the Students Finance Board. A selection committee, made up of four members of the Northern Alberta Development Council and one representative each from the Metis Association of Alberta, the Students Finance Board and Alberta Advanced Education and Manpower, is responsible for the establishment of guidelines and selection of candidates for bursary support.

On the basis of criteria including need, northern experience and special circumstances, the Selection Committee granted bursary assistance in 1981/82 to 156 applicants for a total of $543,680.

Bursary rates of up to $3,500 for single students and up to $5,600 per academic year for married students were established in 1980/81. Since the inception of the program nearly 1,000 students have been assisted at total expenditure of $2.5 million. Bursaries have been awarded in the areas of health care, education, social services, business-related studies and engineering. Most of the returning graduates have remained in the north to contribute to the growing and diverse economy of the region.

NEW COUNCIL APPOINTMENTS

In late 1981, through public advertisements in all northern newspapers, nominations were solicited from community groups and organizations for nominees to replace retiring council members.

In March, 1982, the Provincial Cabinet, through the Minister Responsible for Northern Development, the Hon. J. Allen Adair, appointed two new members to the Northern Alberta Development Council. The membership for 1982/83 includes:

Elmer E. Borstad, MLA, Grande Prairie, Chairman

Barbara Wilkinson, Athabasca, Vice-Chairman

Peter Erasmus, McRae

Walter Holowack, Grande Cache

Christina Jones, McLennan

Perry Lazoruk, Rycroft

Joanne Mitchell, High Level

Richard Upham, Ashmont

Norman A. Weiss, MLA,
Lac La Biche/Fort McMurray

Victor Young, Whitecourt

NORTHERN DEVELOPMENT BRANCH

NORTHERN DEVELOPMENT BRANCH

The purpose of the Northern Development Branch of Alberta Tourism and Small Business is to participate in developing and maintaining a socio-economic environment in northern Alberta which gives maximum opportunity for the inhabitants of the area to grow and prosper.

In achieving its purpose, the Branch provides all the administrative and technical support activities required by the Northern Alberta Development Council, coordinates the Federal/Provincial Alberta North Subsidiary Agreement, and attempts to implement a flexible strategy of achieving specific socio-economic improvements in northern Alberta.

The Branch seeks to advance the development of human and natural resources in northern Alberta, as well as aiding in community development goals such as local decision making and planning. It delves into a wide variety of issues as a result of briefs received by the Northern Alberta Development Council — health services, manpower training, community infrastructure, education, law enforcement, housing conditions, transportation and communications services, resource development, etc.

The Research and Analysis Section provides the review and planning function for northern Alberta socio-economic improvements. Basic research is performed and background and position papers prepared in support of the Council in its role as an advisory body to the government. Examples of major projects undertaken by the section on behalf of the Council during the fiscal year included a Northland School Division overview, Health Needs Study update, Wood Buffalo Park review, community profiles, regional planning analysis, review of recreation funding, community growth studies in Slave Lake and Athabasca, draft Northern Research Guidelines, Workers' Compensation Board review and Training and Adult Education Study.

The purpose of the Program Coordination Section is to facilitate and assist in the coordination of activities of various line departments and agencies to achieve maximum opportunities for socio-economic development in northern Alberta. Within this context, the Section has a major responsibility for implementation of the 1978-82 Alberta North Subsidiary Agreement. In the area of northern coordination efforts on behalf of the Council, extensive staff time was spent on interdepartmental liaison activities such as water and sewer delivery; television services; transportation needs; resource development; commercial fishing; natural gas and electrification services; fire prevention; social employment programs; vocational training; alcohol problems and planning for the Annual Conference of Northern Ministers.

The Council Administration Section provides technical and logistical support to the Chairman's office in Grande Prairie and to individual Council members for the monthly meetings. During 1981/82, seven public meetings, five closed meetings and a tour of I.D.23 communities were organized. Detailed follow-up to the Student Bursary Program and assistance in the public nomination process and appointment of two new Council members was also undertaken. One hundred and sixty-nine briefs were received by Council during the fiscal year; and background documentation, interdepartmental liaison activities and draft responses were undertaken in each case by the Section staff.

A significant amount of the Branch's time during the year under review was related to preparation and follow-up to the Northern Transportation Review workshops which were held in Fairview and Bonnyville, and the Research Review Seminar held in Peace River.

Other major Branch follow-up activities arising from the briefs and/or Council initiated requests involved: day care facilities in Peace River and Bonnyville regions, Cold Lake Battered Women's Shelter, Wabasca Airport lighting, services in Janvier and Conklin, Fort Chipewyan fishery, Fort Vermilion air terminal, La Crete health centre, Camp 3F at Plamondon, Smith High School, Worsley Water and Sewer, Medley Airport Vicinity Protection Plan, Lake Lands Family & Community Support Services funding, Zama City concerns, Native Counselling Services, trappers compensation, homestead land, satellite television, guiding zones, mental health workshops, nursing home review, rural ambulance care, gas utilities, EFRC and regional water systems. Considerable staff time was also extended to Cold Lake and Grand Centre area residents to assist their Community Advisory Committee and the Lakeland Industrial Development Council.

In its work as a coordinator and facilitator, and, particularly, as a supplier of technical support to the Northern Alberta Development Council, the Branch continued to maintain a vital communications link between northern people and government.

ALBERTA NORTH AGREEMENT

ALBERTA NORTH AGREEMENT

The Alberta North Subsidiary Agreement is an enabling agreement between the Province and the federal Department of Regional Economic Expansion designed to encourage the development within provincial line departments of appropriate programs beneficial to northern Alberta.

The current fiscal year represented the fourth full year of operation under the 1978-82 Agreement. During the first four years of the Agreement, a total commitment of over $43 million has been achieved.

In 1981/82 the Northern Development Branch staff, with the advice and support of the Northern Alberta Development Council, were involved in the ongoing operation of existing programs and the development and expansion of projects eligible for cost-sharing under the terms of the Agreement. Activities cost-shared during the past year reflected continued efforts in a number of human development, social adjustment and community economic development related programs.

Following is a listing of projects cost shared during 1978 - 82. Alberta has proposed a renewed Agreement for federal government consideration. In the interim the Agreement, by consent of all parties involved, has been extended to include 1982/83 provincial programming.

CANADA/ALBERTA NORTH AGREEMENT
PROJECT IMPLEMENTATION SUMMARY

		Expenditures 1978-82 fiscal years
Program I	HUMAN DEVELOPMENT	
251101	Opportunity Corps	9,819,066
251103	School Food Services	4,224,221
251104	Education North, Phase II	1,101,842
251105	Development of Management Capabilities	748,724
Program II	COMMUNITY SERVICES & FACILITIES	
251201	Northern Supplementary Funding (Water & Sewer)	579,760
251202	La Crete Water Supply	1,440,000
251203	Northern Water Supply Projects	1,013,751
251204	Internal Roads in Isolated Communities	6,740,000
251205	Metis Settlement Housing	1,850,000
251206	Isolated Communities Log Housing	1,265,564
251207	Land Tenure Secretariat	712,678
251208	Rural Electrification Associations	841,885
251209	Northern Electrification Projects	75,000
251210	I.D.23 Natural Gas Supply	2,081,362
Program III	COMMUNITY SERVICES & FACILITIES — INDIAN RESERVES (100% Federal Funding)	6,699,658
Program IV	SOCIAL ADJUSTMENT & PROFESSIONAL DEVELOPMENT	
251401	Employment Relocation Counselling	1,238,487
251402	Native Outreach	780,718
Program V	COMMUNITY ECONOMIC DEVELOPMENT	
251501	Cold Lake Baseline Study, Phase I	29,000
251502	Rural Development Projects	436,700
251503	Research & Development Assistance	891,778
251507	Lesser Slave Lake Area Community Economic Development	600,000
	TOTAL	43,190,194